RYA18585

Mith M. Commell

McConnell #1

AMENDMENT NO.

Calendar No.

Purpose: To modify provisions relating to State and Tribal regulation of hemp production.

IN THE SENATE OF THE UNITED STATES-115th Cong., 2d Sess.

S._____

To provide for the reform and continuation of agricultural and other programs of the Department of Agriculture through fiscal year 2023, and for other purposes.

Referred to the Committee on ______ and ordered to be printed

Ordered to lie on the table and to be printed

AMENDMENTS intended to be proposed by _____

Viz:

In section 7415, strike subsection (b) and insert the
 following:

3 (b) REPEAL.—Effective on the date that is 1 year
4 after the date on which the Secretary establishes a plan
5 under section 297C of the Agricultural Marketing Act of
6 1946, section 7606 of the Agricultural Act of 2014 (7
7 U.S.C. 5940) is repealed.

8 Strike section 10111 and insert the following:

1 SEC. 10111. HEMP PRODUCTION.

2 The Agricultural Marketing Act of 1946 (7 U.S.C.
3 1621 et seq.) is amended by adding at the end the fol4 lowing:

5 "Subtitle G—Hemp Production

6 "SEC. 297A. DEFINITIONS.

7 "In this subtitle:

8 "(1) HEMP.—The term 'hemp' means the plant 9 Cannabis sativa L. and any part of that plant, in-10 cluding the seeds thereof and all derivatives, ex-11 tracts, caunabinoids, isomers, acids, salts, and salts 12 of isomers, whether growing or not, with a delta-9 13 tetrahydrocannabinol concentration of not more than 14 0.3 percent on a dry weight basis.

15 "(2) INDIAN TRIBE.—The term 'Indian tribe'
16 has the meaning given the term in section 4 of the
17 Indian Self-Determination and Education Assistance
18 Act (25 U.S.C. 5304).

19 "(3) SECRETARY.—The term 'Secretary' means20 the Secretary of Agriculture.

- 21 "(4) STATE.—The term 'State' means—
- 22 "(A) a State;
- 23 "(B) the District of Columbia;
- 24 "(C) the Commonwealth of Puerto Rico;
- 25 and

RYA18585

3

"(D) any other territory or possession of I 2 the United States. "(5) STATE DEPARTMENT OF AGRICULTURE.---3 The term 'State department of agriculture' means 4 the agency, commission, or department of a State 5 government responsible for agriculture in the State. 6 "(6) TRIBAL GOVERNMENT.—The term "Tribal 7 government' means the governing body of an Indian 8 9 tribe. 10 "SEC. 297B. STATE AND TRIBAL PLANS. 11 "(a) SUBMISSION.— 12 "(1) IN GENERAL.—A State or Indian tribe desiring to have primary regulatory authority over the 13 production of hemp in the State or territory of the 14 Indian tribe shall submit to the Secretary, through 15 16 the State department of agriculture (in consultation with the Governor and chief law enforcement officer 17 18 of the State) or the Tribal government, as applica-19 ble, a plan under which the State or Indian tribe 20monitors and regulates that production as described 21 in paragraph (2). 22 "(2) CONTENTS.—A State or Tribal plan re-23 ferred to in paragraph (1)— "(A) shall only be required to include— 24

1	"(i) a practice to maintain relevant in-
2	formation regarding land on which hemp is
3	produced in the State or territory of the
4	Indian tribe, including a legal description
5	of the land, for a period of not less than
6	3 calendar years;
7	"(ii) a procedure for testing, using
8	post-decarboxylation or other similarly reli-
9	able methods, delta-9 tetrahydrocannabinol
10	concentration levels of hemp produced in
11	the State or territory of the Indian tribe;
12	"(iii) a procedure for the effective dis-
13	posal of products that are produced in vio-
14	lation of this subtitle;
15	"(iv) a procedure to comply with the
16	enforcement procedures under subsection
17	(d);
18	"(v) a procedure for conducting an-
19	nual inspections of a random sample of
20	hemp producers—
21	"(I) to verify that bemp is not
22	produced in violation of this subtitle;
23	and

 $\mathbf{5}$

	9
1	"(II) in a manner that ensures
2	that a hemp producer is subject to not
3	more than 1 inspection each year; and
4	"(vi) a certification that the State or
5	Indian tribe has the resources and per-
6	sonnel to carry out the practices and pro-
7	cedures described in clauses (i) through
8	(v); and
9	"(B) may include any other practice or
10	procedure established by a State or Indian
11	tribe, as applicable, to the extent that the prac-
12	tice or procedure is consistent with this subtitle.
13	"(3) Relation to state and tribal law
14	"(A) NO PREEMPTION.—Nothing in this
15	subsection preempts or limits any law of a
16	State or Indian tribe regulating the production
17	of hemp, to the extent that law is consistent
18	with this subtitle.
19	"(B) References in plans.—A State or
20	Tribal plan referred to in paragraph (1) may
21	include a reference to a law of the State or In-
22	dian tribe regulating the production of hemp, to
23	the extent that law is consistent with this sub-
24	title.
25	"(b) Approval.—-

1	"(1) IN GENERAL.—Not later than 60 days
2	after receipt of a State or Tribal plan under sub-
3	section (a), the Secretary shall—
4	"(A) approve the State or Tribal plan if
5	the State or Tribal plan complies with sub-
6	section (a); or
7	"(B) disapprove the State or Tribal plan
8	only if the State or Tribal plan does not comply
9	with subsection (a).
10	"(2) Amended plans.—If the Secretary dis-
11	approves a State or Tribal plan under paragraph
12	(1)(B), the State, through the State department of
13	agriculture (in consultation with the Governor and
14	chief law enforcement officer of the State) or the
15	Tribal government, as applicable, may submit to the
16	Secretary an amended State or Tribal plan that
17	complies with subsection (a).
18	"(3) CONSULTATION.—The Secretary may con-
19	sult with the Attorney General in carrying out this
20	subsection.
21	"(c) TECHNICAL ASSISTANCE.—The Secretary may
22	provide technical assistance to a State or Indian tribe in
23	the development of a State or Tribal plan under subsection
24	(a).
25	"(d) VIOLATIONS.—

 $\overline{7}$

L	"(1) IN GENERAL.—A violation of a State or
2	Tribal plan approved under subsection (b) shall be
3	subject to enforcement solely in accordance with this
4	subsection.
5	"(2) NEGLIGENT VIOLATIONS.—
6	"(A) IN GENERAL.—A hemp producer in a
7	State or the territory of an Indian tribe for
8	which a State or Tribal plan is approved under
9	subsection (b) shall be subject to subparagraph
10	(B) of this paragraph if the State department
11	of agriculture or Tribal government, as applica-
12	ble, determines that the hemp producer has
13	negligently violated the State or Tribal plan, in-
14	cluding by negligently—
15	"(i) failing to provide a legal descrip-
16	tion of land on which the producer pro-
17	duces hemp;
18	"(ii) failing to obtain a license or
19	other required authorization from the
20	State department of agriculture or Tribal
21	government, as applicable; or
<u>^</u>	$((22))$ 1 $(1, \dots, 1)$

22 "(iii) producing Cannabis sativa L.
23 with a delta-9 tetrahydrocannabinol con24 centration of more than 0.3 percent on a
25 dry weight basis.

1	"(B) CORRECTIVE ACTION PLAN.—A hemp
2	producer described in subparagraph (A) shall
3	comply with a plan established by the State de-
4	partment of agriculture or Tribal government,
5	as applicable, to correct the negligent violation,
6	including
7	"(i) a reasonable date by which the
8	hemp producer shall correct the negligent
9	violation; and
10	"(ii) a requirement that the hemp
11	producer shall periodically report to the
12	State department of agriculture or Tribal
13	government, as applicable, on the compli-
14	ance of the hemp producer with the State
15	or Tribal plan for a period of not less than
16	the next 2 calendar years.
17	"(C) RESULT OF NEGLIGENT VIOLA-
18	TION.—Except as provided in subparagraph
19	(D), a hemp producer that negligently violates
20	a State or Tribal plan under subparagraph (A)
21	shall not as a result of that violation be subject
22	to any criminal or civil enforcement action by
23	the Federal Government or any State govern-
24	ment, Tribal government, or local government

1	other than the enforcement action authorized
2	under subparagraph (B).
3	"(D) REPEAT VIOLATIONS.—A hemp pro-
4	ducer that negligently violates a State or Tribal
5	plan under subparagraph (A) 3 times in a 5-
6	year period shall be ineligible to produce hemp
7	for a period of 5 years beginning on the date
8	of the third violation.
9	"(3) Other violations.—
10	"(A) IN GENERALIf the State depart-
11	ment of agriculture or Tribal government in a
12	State or the territory of an Indian tribe for
13	which a State or Tribal plan is approved under
14	subsection (b), as applicable, determines that a
15	hemp producer in the State or territory has vio-
16	lated the State or Tribal plan with a culpable
17	mental state greater than negligence—
18	"(i) the State department of agri-
19	culture or Tribal government, as applica-
20	ble, shall immediately report the hemp pro-
21	ducer to
22	"(I) the Attorney General; and
23	"(II) in the case of a State de-
24	partment of agriculture, the chief law
25	enforcement officer of the State; and

	10
1	"(ii) paragraph (1) of this subsection
2	shall not apply to the violation.
3	"(B) FELONY.—Any person convicted of a
4	felony relating to a controlled substance under
5	State or Federal law shall be ineligible—
6	"(i) to participate in the program es-
7	tablished under this section; and
8	"(ii) to produce hemp under any regu-
9	lations or guidelines issued under section
10	297D(a).
11	"(C) FALSE STATEMENT.—Any person
12	who materially falsifies any information con-
13	tained in an application to participate in the
14	program established under this section shall be
15	ineligible to participate in that program.
16	"(e) AUTHORIZATION OF APPROPRIATIONS.—There
17	are authorized to be appropriated such sums as are nec-
18	essary to carry out this section.
19	"(f) EFFECT.—Nothing in this section prohibits the
20	production of hemp in a State or the territory of an Indian
21	tribe for which a State or Tribal plan is not approved
22	under this section in accordance with section 297 C or
23	other Federal laws (including regulations).
24	"SEC. 297C. DEPARTMENT OF AGRICULTURE.
25	"(a) Department of Agriculture Plan

1	"(1) IN GENERAL.—In the case of a State or
2	Indian tribe for which a State or Tribal plan is not
3	approved under section 297B, the production of
4	hemp in that State or the territory of that Indian
5	tribe shall be subject to a plan established by the
6	Secretary to monitor and regulate that production in
7	accordance with paragraph (2).
8	"(2) CONTENT.—A plan established by the Sec-
9	retary under paragraph (1) shall include—
10	"(A) a practice to maintain relevant infor-
11	mation regarding land on which hemp is pro-
12	duced in the State or territory of the Indian
13	tribe, including a legal description of the land,
14	for a period of not less than 3 calendar years;
15	"(B) a procedure for testing, using post-
16	decarboxylation or other similarly reliable meth-
17	ods, delta-9 tetrahydrocannabinol concentration
18	levels of hemp produced in the State or terri-
19	tory of the Indian tribe;
20	"(C) a procedure for the effective disposal
21	of products that are produced in violation of
22	this subtitle;
23	"(D) a procedure to comply with the en-
24	forcement procedures under subsection $(c)(2)$;

1	"(E) a procedure for conducting annual in-
2	spections of a random sample of hemp pro-
3	ducers
4	"(i) to verify that hemp is not pro-
5	duced in violation of this subtitle; and
6	"(ii) in a manner that ensures that a
7	hemp producer is subject to not more than
8	1 inspection each year; and
9	"(F) such other practices or procedures as
10	the Secretary considers to be appropriate, to
11	the extent that the practice or procedure is con-
12	sistent with this subtitle.
13	"(b) LICENSING.—The Secretary shall establish a
14	procedure to issue licenses to hemp producers in accord-
15	ance with a plan established under subsection (a).
16	"(c) VIOLATIONS.—
17	"(1) IN GENERAL.—In the case of a State or
18	Indian tribe for which a State or Tribal plan is not
19	approved under section 297B, it shall be unlawful to
20	produce hemp in that State or the territory of that
21	Indian tribe without a license issued by the Sec-
22	retary under subsection (b).
23	"(2) NEGLIGENT AND OTHER VIOLATIONSA
24	violation of a plan established under subsection (a)
25	shall be subject to enforcement in accordance with

1	paragraphs (2) and (3) of section $297B(d)$, except
2	that the Secretary shall carry out that enforcement
3	instead of a State department of agriculture or Trib-
4	al government.
5	"(3) Reporting to attorney generalIn
6	the case of a State or Indian tribe covered by para-
7	graph (1), the Secretary shall report the production
8	of hemp without a license issued by the Secretary
9	under subsection (b) to the Attorney General.
10	"SEC. 297D. AUTHORITY TO ISSUE REGULATIONS AND
11	GUIDELINES; EFFECT ON OTHER LAW.
12	"(a) AUTHORITY
13	"(1) IN GENERAL.—The Secretary shall have
13 14	"(1) IN GENERAL.—The Secretary shall have sole authority to issue Federal regulations and
14	sole authority to issue Federal regulations and
14 15	sole authority to issue Federal regulations and guidelines that relate to the production of hemp, in-
14 15 16	sole authority to issue Federal regulations and guidelines that relate to the production of hemp, in- cluding Federal regulations and guidelines that re-
14 15 16 17	sole authority to issue Federal regulations and guidelines that relate to the production of hemp, in- eluding Federal regulations and guidelines that re- late to the implementation of sections 297B and
14 15 16 17 18	sole authority to issue Federal regulations and guidelines that relate to the production of hemp, in- eluding Federal regulations and guidelines that re- late to the implementation of sections 297B and 279C.
14 15 16 17 18 19	sole authority to issue Federal regulations and guidelines that relate to the production of hemp, in- eluding Federal regulations and guidelines that re- late to the implementation of sections 297B and 279C. "(2) CONSULTATION WITH ATTORNEY GEN-
14 15 16 17 18 19 20	sole authority to issue Federal regulations and guidelines that relate to the production of hemp, in- eluding Federal regulations and guidelines that re- late to the implementation of sections 297B and 279C. "(2) CONSULTATION WITH ATTORNEY GEN- ERAL.—The Secretary may consult with the Attor-
14 15 16 17 18 19 20 21	sole authority to issue Federal regulations and guidelines that relate to the production of hemp, in- eluding Federal regulations and guidelines that re- late to the implementation of sections 297B and 279C. "(2) CONSULTATION WITH ATTORNEY GEN- ERAL.—The Secretary may consult with the Attor- ney General before issuing regulations and guide-

1	"(1) the Federal Food, Drug, and Cosmetie Act
2	(21 U.S.C. 301 et seq.); or
3	"(2) the authority of the Commissioner of Food
4	and Drugs and the Secretary of Health and Human
5	Services under that Act.".