

AMENDMENT NO. _____ Calendar No. _____

Purpose: To modify a provision relating to resolving ownership and succession issues relating to farmland.

IN THE SENATE OF THE UNITED STATES—119th Cong., 2d Sess.

S. _____

To provide for the reform and continuation of agricultural and other programs of the Department of Agriculture through fiscal year 2031, and for other purposes.

Referred to the Committee on _____ and
ordered to be printed

Ordered to lie on the table and to be printed

AMENDMENT intended to be proposed by Mr. WARNOCK

Viz:

1 Strike section 5207 and insert the following:

2 **SEC. 5207. SUPPORT FOR RESOLVING OWNERSHIP AND**
3 **SUCCESSION ISSUES RELATING TO FARM-**
4 **LAND.**

5 (a) REAUTHORIZATION OF THE HEIRS PROPERTY
6 INTERMEDIARY RELENDING PROGRAM.—Section 310I of
7 the Consolidated Farm and Rural Development Act (7
8 U.S.C. 1936c) is amended—

9 (1) in subsection (a)—

1 (A) by striking “so that the eligible entities
2 may” and inserting “to enable such eligible en-
3 tities to”;

4 (B) by striking the subsection designation
5 and heading and all that follows through “The
6 Secretary” and inserting the following:

7 “(a) AUTHORITY.—

8 “(1) LENDING AUTHORITY.—The Secretary”;
9 and

10 (C) by adding at the end the following:

11 “(2) OTHER AUTHORITY.—In addition to any
12 loans provided under paragraph (1), the Secretary
13 shall provide support for—

14 “(A) administrative costs incurred by eligi-
15 ble entities in connection with the making of
16 and managing such loans; and

17 “(B) the provision of qualified technical as-
18 sistance related to such loans, which may be
19 provided directly by the eligible entities or
20 through their partner organizations, as de-
21 scribed in subsection (g).”;

22 (2) in subsection (b)—

23 (A) in paragraph (3), by striking “(3) the”
24 and inserting the following:

25 “(C) have the”;

1 (B) in paragraph (2)—

2 (i) by striking “or limited” and insert-
3 ing “, limited”;

4 (ii) by inserting “, veteran (as defined
5 in section 101 of title 38, United States
6 Code) farmers and ranchers,” before
7 “rural businesses,”; and

8 (iii) by striking “(2) experience” and
9 inserting the following:

10 “(B) have experience”;

11 (C) in paragraph (1), by striking “(1) cer-
12 tification” and inserting the following:

13 “(A)(i) have a certification”;

14 (D) in the matter preceding subparagraph
15 (A) (as so designated)—

16 (i) by striking “with” and inserting
17 “that”; and

18 (ii) by striking “Entities” and insert-
19 ing the following:

20 “(1) IN GENERAL.—Entities”;

21 (E) in paragraph (1)(A) (as so des-
22 ignated), by adding at the end the following:

23 “(ii) have a certification under section
24 1.7(b)(1) of the Farm Credit Act of 1971 (12
25 U.S.C. 2015(b)(1)) or section 614.4540 of title

1 12, Code of Federal Regulations (or successor
2 regulations); or

3 “(iii) subject to paragraph (2)—

4 “(I) have submitted a complete appli-
5 cation for certification under—

6 “(aa) section 1805.201 of title
7 12, Code of Federal Regulations (or
8 successor regulations);

9 “(bb) section 1.7(b)(1) of the
10 Farm Credit Act of 1971 (12 U.S.C.
11 2015(b)(1)); or

12 “(cc) section 614.4540 of title
13 12, Code of Federal Regulations (or
14 successor regulations); and

15 “(II) are actively pursuing that cer-
16 tification in good standing, as determined
17 by the Secretary;” and

18 (F) by adding at the end the following:

19 “(2) ENTITIES PURSUING CERTIFICATION.—

20 “(A) IN GENERAL.—Eligibility under para-
21 graph (1)(A)(iii) shall be temporary and shall
22 terminate upon—

23 “(i) final denial of the certification
24 application;

1 “(ii) withdrawal or abandonment of
2 the certification application; or

3 “(iii) failure to obtain certification
4 within 2 years after the date on which the
5 application was submitted, unless the Sec-
6 retary determines that an extension is war-
7 ranted due to administrative delay beyond
8 the control of the applicant.

9 “(B) ADDITIONAL REQUIREMENTS.—The
10 Secretary may impose such additional report-
11 ing, compliance, or progress requirements as
12 the Secretary determines necessary to ensure
13 that applicants are making demonstrable and
14 timely progress toward certification.”;

15 (3) in subsection (c)—

16 (A) by inserting “or forest land” after
17 “farmland”;

18 (B) by striking “The proceeds” and insert-
19 ing the following:

20 “(1) IN GENERAL.—The proceeds”; and

21 (C) by adding at the end the following:

22 “(2) TECHNICAL ASSISTANCE AND ADMINISTRA-
23 TIVE COSTS.—The Secretary shall provide addi-
24 tional, separate funding and support for technical
25 assistance and administrative costs.”;

1 (4) in subsection (e)—

2 (A) in paragraph (2), by striking “shall
3 be” in the matter preceding subparagraph (A)
4 and all that follows through “clearly” in sub-
5 paragraph (B) and inserting “shall be clearly”;
6 and

7 (B) by adding at the end the following:

8 “(4) A borrower receiving a loan under this sec-
9 tion shall agree, as a condition of such loan, to com-
10 plete and submit a succession plan within a time-
11 frame established by the lender. The lender may ap-
12 prove and disburse loan funds prior to the comple-
13 tion or submission of the succession plan, so long as
14 the borrower remains in compliance with the applica-
15 ble succession-plan requirements and deadlines es-
16 tablished by the lender.

17 “(5) Borrowers with approved loans under an
18 Heirs’ Property Relending Program or Highly
19 Fractionated Indian Land Loan Program applica-
20 tion are deemed eligible for a Farm Service Agency
21 Direct Ownership Loan to acquire surrounding land,
22 or a Farm Service Agency Direct Operating Loan to
23 finance production, without another application, if
24 needed to ensure a viable farm operation.”;

1 (5) in subsection (f), by striking “enactment of
2 this section” and inserting “enactment of the Agri-
3 cultural Act of 2026, an annually thereafter”;

4 (6) in subsection (g)—

5 (A) by striking “\$10,000,000” and insert-
6 ing “\$50,000,000”; and

7 (B) by striking “2023” and inserting
8 “2031”;

9 (7) by redesignating subsection (g) as sub-
10 section (h); and

11 (8) by inserting after subsection (f) the fol-
12 lowing:

13 “(g) ADMINISTRATIVE AND TECHNICAL ASSISTANCE
14 EXPENSES.—

15 “(1) IN GENERAL.—In addition to any loan
16 provided under this subsection, the Secretary shall
17 provide to an eligible entity an amount that is not
18 less than the de minimis rate and not more than 30
19 percent of the loan amount for administrative costs
20 and technical assistance expenses relating to—

21 “(A) operating the relending program; and

22 “(B) planning for and addressing heirs
23 property issues, including providing and assist-
24 ing heirs with transitioning to or maintaining
25 the land in agricultural production.

1 “(2) REQUIREMENT.—Amounts provided under
2 this subsection shall not—

3 “(A) be considered part of the loan prin-
4 ciple or loan proceeds; or

5 “(B) reduce the amount otherwise avail-
6 able to the eligible entity under the loan.”.

7 (b) COOPERATIVE AGREEMENTS FOR HEIRS PROP-
8 ERTY RESOLUTION THROUGH DIRECT PUBLIC INTEREST
9 LEGAL SERVICES.—Title V of the Rural Development Act
10 of 1972 (7 U.S.C. 2661 et seq.) is amended by adding
11 at the end the following:

12 **“SEC. 509. COOPERATIVE AGREEMENTS FOR HEIRS PROP-**
13 **ERTY RESOLUTION THROUGH DIRECT PUB-**
14 **LIC INTEREST LEGAL SERVICES.**

15 “(a) IN GENERAL.—The Secretary shall enter into
16 cooperative agreements with eligible entities to provide
17 legal or accounting services to underserved heirs, at no
18 cost to the underserved heirs, to assist in resolving undi-
19 vided ownership interests on farmland or forest land, or
20 land transitioning to farmland or forest land, that has
21 multiple owners. Such a cooperative agreement must be
22 for any of the following purposes:

23 “(1) To assist with transitioning land to agri-
24 cultural production.

1 “(2) To maintain land in agricultural produc-
2 tion.

3 “(3) To increase access to programs adminis-
4 tered by the Secretary through the resolution of real
5 property claims in order to allow real property own-
6 ers to meet land ownership eligibility requirements
7 for participation in a program administered by the
8 Secretary.

9 “(b) ADMINISTRATION OF COOPERATIVE AGREE-
10 MENTS.—

11 “(1) DURATION.—

12 “(A) IN GENERAL.—A cooperative agree-
13 ment under subsection (a) shall be in effect for
14 not more than 4 years, subject to subparagraph
15 (B).

16 “(B) SPECIAL RULE.—The Secretary may
17 extend a cooperative agreement or re-enter into
18 a cooperative agreement with the same or a dif-
19 ferent eligible entity to provide continued serv-
20 ices for heirs if—

21 “(i) property ownership is not resolved
22 within the initial term of the original coop-
23 erative agreement; and

24 “(ii) the entity certifies that the entity
25 understands that the cooperative agree-

1 ment is not guaranteed to be funded for
2 more than 4 years after the commence-
3 ment of the original cooperative agreement.

4 “(2) MANAGEMENT OF PERFORMANCE.—

5 “(A) ANNUAL REPORTS.—An eligible enti-
6 ty must provide annual reports to the Secretary
7 summarizing the progress made during each fis-
8 cal year towards achieving the goals of the co-
9 operative agreement for the heirs for whom
10 services are provided under the cooperative
11 agreement.

12 “(B) INFORMATION AND DATA.—The Sec-
13 retary may require an eligible entity to provide
14 the Secretary with such information or data as
15 the Secretary deems necessary to determine
16 that the eligible entity is making acceptable
17 progress. The data may not include personally
18 identifiable information.

19 “(C) EFFECT OF FAILURE TO DEM-
20 ONSTRATE SUCCESS.—If an eligible entity pro-
21 viding services under such a cooperative agree-
22 ment does not demonstrate success, as deter-
23 mined by the Secretary, in resolving or reason-
24 ably attempting to resolve the property claims

1 of an heir, the Secretary may terminate the
2 agreement.

3 “(3) IMPLEMENTATION.—The Secretary may
4 utilize requests for public input or the formal rule-
5 making process to effectuate this section. At a min-
6 imum, the Secretary shall make publicly available
7 the criteria for selecting an eligible entity to enter
8 into an agreement to provide services, the adminis-
9 trative and performance requirements for coopera-
10 tive agreements under this section, as well as codify
11 within its internal policy its implementation process.

12 “(4) HEIRS PROPERTY NOT IN FARMING.—On
13 a limited basis, and when determined by the Sec-
14 retary to meet the purposes of a program adminis-
15 tered by the Secretary and to expand access to such
16 a program, the Secretary may allow an eligible enti-
17 ty to provide services at no cost to an heir who is
18 not an underserved heir if—

19 “(A) the land with respect to which the
20 services are to be provided is not farmland or
21 in agricultural production, but could be viably
22 productive for agricultural, conservation, or for-
23 estry purposes;

24 “(B) the heir satisfies all other require-
25 ments of the definition of ‘underserved heir’;

1 “(C) the heir can provide proof to substan-
2 tiate that the heir is in control of the real prop-
3 erty; and

4 “(D) the heir certifies to the Secretary
5 that the heir intends to apply for, and make a
6 good faith effort to enroll the land in, a pro-
7 gram administered by the Secretary once prop-
8 erty claims to the land are resolved through
9 services provided under a cooperative agreement
10 entered into under this section.

11 “(c) DEFINITIONS.—In this section:

12 “(1) ELIGIBLE ENTITY.—The term ‘eligible en-
13 tity’ means a nonprofit organization that—

14 “(A) provides legal or accounting services
15 to an underserved heir at no cost to the under-
16 served heir to resolve property ownership issues;
17 and

18 “(B) has demonstrated experience in re-
19 solving issues related to ownership and succes-
20 sion on farmland or forest land that has mul-
21 tiple owners.

22 “(2) LIMITED RESOURCE HEIR.—An heir shall
23 be considered a limited resource heir for purposes of
24 this section if—

1 “(A) the total household income of the heir
2 is at or below the national poverty level for a
3 family of 4, or less than 50 percent of the coun-
4 ty median household income for the 2 imme-
5 diately preceding calendar years, as determined
6 annually using data of the Department of Com-
7 merce; or

8 “(B) the property of the heir for which
9 legal services are provided pursuant to a coop-
10 erative agreement entered into under this sec-
11 tion is in a persistent poverty community, as
12 determined annually on the basis of data from
13 the Department of Commerce, or a socially vul-
14 nerable area, as designated by the Centers for
15 Disease Control and Prevention.

16 “(3) UNDERSERVED HEIR.—The term ‘under-
17 served heir’ means an heir with an undivided owner-
18 ship interest in farmland or forest land that has
19 multiple owners, who is—

20 “(A) a limited resource heir;

21 “(B) a member of a socially disadvantaged
22 group (as defined in section 2501(a) of the
23 Food, Agriculture, Conservation, and Trade Act
24 of 1990 (7 U.S.C. 2279(a))); or

1 “(C) a veteran (as defined in section
2 101(2) of title 38, United States Code).

3 “(d) ANNUAL REPORTS TO CONGRESS.—Within 1
4 year after the date of the enactment of this section, and
5 annually thereafter, the Secretary shall prepare, make
6 public, and submit to the Committee on Agriculture of the
7 House of Representatives and the Committee on Agri-
8 culture, Nutrition, and Forestry of the Senate a written
9 report on the activities carried out under this section in
10 the year covered by the report.

11 “(e) LIMITATIONS ON AUTHORIZATION OF APPRO-
12 PRIATIONS.—To carry out this section, there is authorized
13 to be appropriated to the Secretary \$20,000,000 for each
14 of fiscal years 2027 through 2031.”.